1	Introduced by Committee on Judiciary
2	Date:
3	Subject: Judiciary; court organization and operations
4	Statement of purpose of bill as introduced: This bill proposes a number of
5	measures related to the organization and operation of courts and the Judiciary.
6	An act relating to judicial organization and operations
7	It is hereby enacted by the General Assembly of the State of Vermont:
8	* * * Mailing and Service Costs * * *
9	Sec. 1. 4 V.S.A. § 466 is amended to read:
10	§ 466. PROCEDURE
11	(a) A proceeding before a magistrate shall, in cases involving child support,
12	be initiated by the filing of a petition. If a proceeding for divorce, annulment,
13	or separation has been commenced before the Family Division of the Superior
14	Court, the magistrate shall have jurisdiction to determine a temporary amount
15	of child support on the basis of the complaint or petition filed in the Family
16	Division of the Superior Court.
17	* * *
18	(e) The Family Division of the Superior Court clerk petitioner shall provide
19	for personal service or shall mail to the respondent, at one or more of the
20	addresses supplied by the respondent, by certified mail, return receipt

1	requested and delivery restricted to the addressee, the expense being paid by
2	the petitioner, a notice signed by the clerk. If acceptance of service is refused,
3	the <u>clerk petitioner</u> may serve the notice on the respondent by sending it to the
4	respondent by ordinary first class mail and by certifying that such service has
5	been made. In the alternative, the <u>clerk petitioner</u> may provide for mail service
6	as provided in Rule 4(1) of the Vermont Rules of Civil Procedure.

- * * *
- 8 Sec. 2. 33 V.S.A. § 5223 is amended to read:
- 9 § 5223. FILING OF PETITION

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- (a) When notice to the child is provided by citation, the State's Attorney shall file the petition and supporting affidavit at least 10 days prior to the date for the preliminary hearing specified in the citation.
- (b) The Court State's Attorney shall send or deliver a copy of the petition and affidavit to all persons required to receive notice, including the noncustodial parent, as soon as possible after the petition is filed and at least five days prior to the date set for the preliminary hearing.
- 17 Sec. 3. 33 V.S.A. § 5224 is amended to read:
- 18 § 5224. FAILURE TO APPEAR AT PRELIMINARY HEARING
 - If a child or custodial parent, guardian, or custodian fails to appear at the preliminary hearing as directed by a citation, the Court may issue a summons to appear, an order to have the child brought to Court, or a warrant as provided

1	in section 5108 of this title. The summons, order, or warrant shall be served by
2	the State's Attorney.
3	* * * Appeals of Judicial Bureau Decisions * * *
4	Sec. 4. 4 V.S.A. § 1107 is amended to read:
5	§ 1107. APPEALS
6	(a) A decision of the hearing officer may be appealed to the Criminal
7	Division of the Superior Court. The proceeding before the Criminal Division
8	of the Superior Court shall be on the record, or at the option of the defendant,
9	de novo. The defendant shall have the right to trial by jury. An appeal shall
10	stay payment of a penalty and the imposition of points.
11	* * *
12	* * * Appeals of Magistrate and Probate Division Decisions * * *
13	Sec. 5. 4 V.S.A. § 465 is amended to read:
14	§ 465. APPEALS
15	An appeal from a decision of a magistrate shall be on the record to the
16	family division of the superior court. At the request of a party, the family court
17	shall hear additional evidence Supreme Court.

1	Sec. 6. 12 V.S.A. § 2551 is amended to read:
2	§ 2551. SUPREME COURT JURISDICTION OF PROBATE
3	PROCEEDINGS IN SUPERIOR COURTS
4	The Supreme Court shall have jurisdiction of questions of law arising in the
5	course of the proceedings of the Superior Courts in probate matters, as in other
6	causes. [Repealed.]
7	Sec. 7. 12 V.S.A. § 2553 is amended to read:
8	§ 2553. APPEALS TO CIVIL DIVISION; APPELLATE JURISDICTION
9	The Civil Division of the Superior Court shall have appellate jurisdiction of
10	matters originally within the jurisdiction of the Probate Division of the
11	Superior Court, except as herein otherwise provided. [Repealed.]
12	Sec. 8. 12 V.S.A. § 2555 is amended to read:
13	§ 2555. APPEAL TO CIVIL DIVISION SUPREME COURT
14	Except as otherwise provided, a person interested in an order, sentence,
15	decree, or denial of a Probate Division of the Superior Court, who considers
16	himself or herself injured thereby, may appeal therefrom on questions of law to
17	the Civil Division of the Superior Court Supreme Court.

1	* * * Expenses for Masters * * *
2	Sec. 9. 32 V.S.A. § 1758 is amended to read:
3	§ 1758. MASTERS, AUDITORS, REFEREES, AND COMMISSIONERS
4	(a) Unless otherwise provided, the pay and the expense allowance for
5	commissioners, masters, auditors, and referees shall be fixed by the Court or
6	by the presiding judge thereof and paid by the state State.
7	(b) The Superior Court may order that the cost of a master be shared by the
8	parties, with the shares specified in the order, if:
9	(1) the distribution of property is contested and governed by 15 V.S.A.
10	§ 751 and the value of the property to be distributed exceeds \$500,000.00; or
11	(2) one or both parties seeks an award of maintenance under 15 V.S.A.
12	§ 752 and the parties have non-wage income of \$150,000.00 or more.
13	* * * Workers' Compensation Appeals * * *
14	Sec. 10. 21 V.S.A. § 670 is amended to read:
15	§ 670. APPEALS TO SUPERIOR COURT
16	Within 30 days after copies of an award have been sent as provided by this
17	chapter, either party may appeal to the superior court of a county wherein a
18	civil action between the parties would be triable. Either party shall be entitled
19	to a trial by jury. [Repealed.]
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- 1 Sec. 11. 21 V.S.A. § 671 is amended to read:
- § 671. JURISDICTION; FINDINGS FOR NEW AWARD
- 3 The jurisdiction of such court shall be limited to a review of questions of 4 fact or questions of fact and law certified to it by the commissioner and upon 5 completion of the case in superior court, either after trial or upon remand from 6 the supreme court, the clerk shall certify the findings of the court to the 7 commissioner who shall thereupon make a new order in accordance therewith 8 and shall forthwith send to each of the parties a copy of such order. Such new 9 order shall have all the force and effect of an award made pursuant to the 10 provisions of sections 663, 664 and 665 of this title and shall supersede the 11 award previously made by such commissioner. [Repealed.]
- 12 Sec. 12. 21 V.S.A. § 672 is amended to read:

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- 13 § 672. APPEALS TO THE SUPREME COURT
 - If an appeal is not taken under the provisions of section 670 of this title within the time limited therefor, either party may transfer such cause to the supreme court. The jurisdiction of such court shall be limited to a review of questions of law certified to it by the commissioner. On such appeal or on an appeal taken as provided in sections 670 and 671 of this title and coming to the supreme court on appeal from superior court, the supreme court Within 30 days after copies of an award have been sent as provided by this chapter, either party may appeal to the Supreme Court. The appeal shall be on the record.

1 The Supreme Court may render final judgment and award execution, or may 2 remand the cause to the superior court or to the commissioner Commissioner 3 for further findings or for new order by him or her in accordance with the 4 mandate of such court the Court. Such court The Supreme Court shall, by 5 general rules, prescribe the procedure to be followed in case of such appeals. 6 Sec. 13. 21 V.S.A. § 673 is amended to read: 7 § 673. APPEAL IN CASE OF FRAUD, ACCIDENT, OR MISTAKE 8 On petition and proof and in its discretion, the supreme or superior court 9 Supreme Court may grant leave to enter an appeal from an order of the 10 commissioner of labor Commissioner of Labor in cases where the petitioner 11 has been prevented by fraud, accident or mistake from taking or entering an 12 appeal within the time allowed by law. On granting the same, the court Court 13 shall order such the petitioner to give sufficient security to prosecute such the 14 appeal to effect and pay such costs as are awarded against him or her. * * * Board of Civil Authority Appeals * * * 15 16 Sec. 14. 32 V.S.A. § 4461 is amended to read: § 4461. TIME AND MANNER OF APPEAL 17 18 (a) A taxpayer or the Selectboard members of a town aggrieved by a decision of the board of civil authority under subchapter 1 of this chapter may 19 20 appeal the decision of the board to either the Director or the Superior Court of 21

the county in which the property is located. The appeal to the Superior Court

Shall be heard without a jury. The appeal to either the Director or the Superior Court shall be commenced by filing a notice of appeal pursuant to Rule 74 of the Vermont Rules of Civil Procedure, within 30 days of entry of the decision of the board of civil authority. The date of mailing of notice of the board's decision by the town clerk to the taxpayer shall be deemed the date of entry of the board's decision. The town clerk shall transmit a copy of the notice to the Director or to the Superior Court as indicated in the notice and shall record or attach a copy of the notice in the grand list book. The entry fee for an appeal to the Director is \$70.00.

(b) On or before the last day on which appeals may be taken from the decision of the board of civil authority, the agent of the town to prosecute and defend suits in which the town is interested, in the name of the town, on written application of one or more taxpayers of the town whose combined grand list represents at least three percent of the grand list of the town for the preceding year, shall appeal to the Superior Court Director from any action of the board of civil authority not involving appeals of the applying taxpayers. However, the town agent shall, in any event, have at least six days after receipt of such taxpayers' application for appeal in which to take the appeal, and the date for the taking of such appeal shall accordingly be extended, if necessary, until the six days shall have elapsed. The \$70.00 entry fee shall be paid by the

- applicants with respect to each individual property thus being appealed which
 is separately listed in the grand list.
- 3 ***
- 4 Sec. 15. 32 V.S.A. § 4467 is amended to read:
- 5 § 4467. DETERMINATION OF APPEAL

Upon appeal to the Director or the Court, the hearing officer or Court shall proceed de novo and determine the correct valuation of the property as promptly as practicable and to determine a homestead and a housesite value if a homestead has been declared with respect to the property for the year in which the appeal is taken. The hearing officer or Court shall take into account the requirements of law as to valuation, and the provisions of Chapter I, Article 9 of the Constitution of Vermont and the 14th Amendment to the Constitution of the United States. If the hearing officer or Court finds that the listed value of the property subject to appeal does not correspond to the listed value of comparable properties within the town, the hearing officer or Court shall set said the property in the list at a corresponding value. The findings and determinations of the hearing officer shall be made in writing and shall be available to the appellant. If the appeal is taken to the Director, the

1 Se	ec. 16.	32 V.S.	A. § 4468	is amend	led to read
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§ 4468. TRANSMISSION AND RECORD OF DETERMINATION

- The Director or clerk of the Court shall forward by certified mail one copy of the determination to the taxpayer, one copy to the Commissioner, and one copy to the town clerk, who shall record the same in the book in which the appeal was recorded under section 4461 of this title. The appraisal so fixed by the Director or Court shall become the basis for the grand list of the taxpayer for the year in which the appeal is taken and, if the appraisal relates to real property, for the two next ensuing years, except that if the real property is enrolled in use value appraisal under chapter 124 of this title, the value of enrolled land, prior to its being equalized, shall be the per acre value set annually by the Current Use Advisory Board multiplied by the number of acres enrolled. The appraisal, however, may be changed in the ensuing two years if the taxpayer's property is materially altered, changed, damaged or if the municipality, city, or town in which it is located has undergone a complete revaluation of all taxable real estate.
- * * * Licensing Board Appeals * * *
- Sec. 17. 3 V.S.A. § 130a is amended to read:
- 19 § 130a. APPEALS FROM BOARD DECISIONS
 - (a) A party aggrieved by a final decision of a board may, within 30 days of the decision, appeal that decision by filing a notice of appeal with the director

who shall assign the case to an appellate officer. The review shall be

conducted on the basis of the record created before the board. In cases of

alleged irregularities in procedure before the board, not shown in the record,

proof on that issue may be taken by the appellate officer.

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- (c) A party aggrieved by a decision of the appellate officer may appeal to the superior court in Washington County Supreme Court, which shall review the matter on the basis of the records created before the board and the appellate officer.
- 10 * * * Transportation Board Appeals * * *
- Sec. 18. 19 V.S.A. § 5 is amended to read:
- 12 § 5. TRANSPORTATION BOARD; POWERS AND DUTIES

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(c) The board may delegate the responsibility to hear quasi-judicial matters, and other matters as it may deem appropriate, to a hearing examiner or a single board member, to hear a case and make findings in accordance with 3 V.S.A. chapter 25 of Title 3, except that highway condemnation proceedings shall be conducted pursuant to the provisions of chapter 5 of this title. A hearing examiner or single board member so appointed shall report his or her findings of fact in writing to the board. Any order resulting therefrom shall be rendered only by a majority of the board. Final orders of the board may be reviewed on

1	the record by the superior court pursuant to Rule 74 of the Vermont Rules of
2	Civil Procedure Supreme Court.
3	* * *
4	* * * Tax Department Appeals * * *
5	Sec. 19. 32 V.S.A. § 3116 is added to read:
6	§ 3116. APPEALS FROM DECISIONS OF COMMISSIONER
7	A taxpayer or other person aggrieved by a decision of the Commissioner
8	made after a hearing conducted pursuant to 3 V.S.A. chapter 25 may within
9	30 days appeal the decision to the Supreme Court, which shall decide the
10	appeal based on the record before the Commissioner.
11	Sec. 20. 32 V.S.A. § 5404a is amended to read:
12	§ 5404a. TAX STABILIZATION AGREEMENTS; TAX INCREMENT
13	FINANCING DISTRICTS
14	* * *
15	(j) Tax increment financing district rulemaking, oversight, and
16	enforcement.
17	* * *
18	(2) Authority to issue decisions.
19	* * *
20	(B) The Vermont Economic Progress Council shall prepare
21	recommendations for the Secretary prior to the issuance of a decision. As

appropriate, the Council may prepare such recommendations in consultation
with the Commissioner of Taxes, the Attorney General, and the State
Treasurer. In preparing recommendations, the Council shall provide a
municipality with a reasonable opportunity to submit written information in
support of its position. The Secretary shall review the recommendations of the
Council and issue a final written decision on each matter within 60 days of the
receipt of the recommendations. However, pursuant to subdivision (5) of this
subsection (j), the Secretary may permit an appeal to be taken by any party to a
Superior the Supreme Court for determination of questions of law in the same
manner as the Supreme Court may by rule provide for appeals before final
judgment from a Superior Court before issuing a final decision.
* * *

- 13 Sec. 21. 32 V.S.A. § 5408 is amended to read:
- 14 § 5408. PETITION FOR REDETERMINATION

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(d) A municipality or the Division of Property Valuation and Review may appeal from a decision of the Valuation Appeal Board to the Superior Court of the county in which the municipality is located. The Superior Court shall hear the matter de novo in the manner provided by V.R.C.P. Rule 74. An appeal from the decision of the Superior Court shall be to the Supreme Court under the Vermont Rules of Appellate Procedure.

1 Sec. 22. 32 V.S.A. § 5885 is amended to read: 2 § 5885. PROCEDURE FOR HEARINGS BY COMMISSIONER; APPEALS 3 (a) Any hearing granted by the Commissioner under section 5883 or 5884 4 of this title shall be subject to and governed by 3 V.S.A. chapter 25. 5 (b) Any aggrieved taxpayer may, within 30 days after a determination by 6 the Commissioner concerning a notice of deficiency, an assessment of penalty 7 or interest, or a claim to refund, appeal that determination to the Washington 8 Superior Court or the Superior Court of the county in which the taxpayer 9 resides or has a place of business. [Repealed.] 10 Sec. 23. 32 V.S.A. § 5936 is amended to read: 11 § 5936. HEARING PROCEDURE 12 (a) If a debtor applies in writing for a hearing before a claimant agency 13 within 30 days of the date of mailing of the notice described in subsection 14 5934(c) of this chapter, the claimant agency shall conduct a hearing to 15 determine the validity and amount of debt owed by the debtor. The hearing 16 shall be held in accordance with 3 V.S.A. §§ 809 through 813. 17 (b) The final determination of any claimant agency regarding the validity 18 and amount of any debt may be appealed within 30 days to the Civil Division 19 of the Superior Court of the unit in which the taxpayer resides, except that if 20 the claimant agency is the Office of Child Support the appeal shall be to the 21 Family Division of the Superior Court. Upon appeal, the provisions of the

Vermont Rules of Civil Procedure or the Vermont Rules for Family 1 2 Proceedings, as appropriate, shall apply, and the Court shall proceed de novo 3 to determine the debt owed Supreme Court. * * * 4 5 Sec. 24. 32 V.S.A. § 6072 is amended to read: 6 § 6072. APPEALS 7 Any person aggrieved by the denial, in whole or in part, of relief claimed 8 under this chapter, except when the denial is based upon late filing of claim for 9 relief, may appeal to the Commissioner by filing a petition of appeal within 10 60 days after the denial. This appeal shall be a person's exclusive remedy for 11 denial of a benefit claimed under this chapter. The Commissioner's 12 determination may be further appealed in the manner described in subsection 13 5885(b) of this title. 14 Sec. 25. 32 V.S.A. § 7489 is amended to read: 15 § 7489. PROCEDURE FOR HEARINGS BY COMMISSIONER; APPEALS 16 (a) Any hearing granted by the Commissioner under section 7487 or 7488 17 of this title shall be subject to and governed by 3 V.S.A. chapter 25. 18 (b) Any aggrieved taxpayer may, within 30 days, appeal a determination by 19 the Commissioner concerning a notice of deficiency, an assessment of penalty 20 or interest, or claim to refund, to the Washington Superior Court or the

1	Superior Court of the county in which the taxpayer resides or has a place of
2	business. [Repealed.]
3	Sec. 26. 32 V.S.A. § 9617 is amended to read:
4	§ 9617. NOTICES, APPEALS
5	Unless otherwise provided by this title:
6	* * *
7	(e) A taxpayer may within 30 days appeal a determination by the
8	Commissioner concerning a notice of deficiency, an assessment of penalty or
9	interest to the Washington Superior Court or the Superior Court of the county
10	in which the taxpayer resides or has a place of business. [Repealed.]
11	* * *
12	(h) At any time within three years after the date a property is transferred,
13	a taxpayer may petition the Commissioner in writing for the refund of all or
14	any part of the amount of tax paid. The Commissioner shall thereafter grant a
15	hearing subject to the provisions of 3 V.S.A chapter 25 upon the matter and
16	notify the taxpayer in writing of his or her determination concerning the refund
17	request. The Commissioner's determination may be appealed as provided in
18	subsection (e) of this section. This shall be a taxpayer's exclusive remedy with
19	respect to the refund of taxes under this chapter.

1 Sec. 27. 32 V.S.A. § 10109 is amended to read: 2 § 10109. DETERMINATION BY COMMISSIONER 3 (a) Upon receipt of a notice of deficiency or assessment of penalty or 4 interest under section 10106 of this title or upon receipt of a notice of the 5 denial of all or a portion of a refund request under section 10107 of this title, the taxpayer may, within 60 days after the date of mailing of the notice or 6 7 assessment, petition the Commissioner in writing for a determination of that 8 deficiency or assessment. The Commissioner shall thereafter grant a hearing 9 upon the matter and notify the taxpayer in writing of the Commissioner's 10 determination concerning the deficiency, assessment or refund request. 11 (b) The aggrieved taxpayer may within 30 days after a determination by the 12 Commissioner concerning a notice of deficiency, an assessment of penalty or 13 interest, or a claim to refund, appeal that determination to the Washington 14 Superior Court or the Superior Court of the county in which the taxpayer 15 resides or has a place of business. [Repealed.] 16 Sec. 28. 32 V.S.A. § 10110 is amended to read: 17 § 10110. APPEAL PROCESS 18 (a) Any hearing granted by the Commissioner under section 10109 of this 19 title shall be subject to and governed by 3 V.S.A. chapter 25. 20 (b) Any aggrieved taxpayer may within 30 days appeal a determination by 21 the Commissioner concerning a notice of deficiency, an assessment of penalty

1	or interest, or a claim to refund, to the Washington Superior Court or the
2	Superior Court of the county in which the taxpayer resides or has a place of
3	business Supreme Court, by filing a notice of appeal and either paying or
4	giving security, approved by the Commissioner, for the payment of any tax
5	liability that may be determined to be due and costs of appeal.
6	Sec. 29. 32 V.S.A. § 10208 is amended to read:
7	§ 10208. APPEALS
8	Any licensee aggrieved by an action taken under subsection 10207(c) of this
9	chapter and any person aggrieved by the Commissioner's refusal to issue or
10	renew a license under this chapter may appeal in writing to the Commissioner
11	for review of such action. The Commissioner shall thereafter grant a hearing
12	subject to the provisions of 3 V.S.A. chapter 25 upon the matter and notify the
13	aggrieved person in writing of his or her determination. The Commissioner's
14	determination may be appealed within 30 days to the Washington Superior
15	Court or the Superior Court of the county in which the taxpayer resides or has
16	a place of business Supreme Court.
17	Sec. 30. 32 V.S.A. § 10404 is amended to read:
18	§ 10404. DETERMINATION OF DEFICIENCY, REFUND, PENALTY, OR
19	INTEREST
20	(a) Within 60 days after the mailing of a notice of deficiency, denial, or
21	reduction of a refund claim, or assessment of penalty or interest, a health

1	insurer may petition the Commissioner in writing for a determination of that
2	deficiency, refund, or assessment. The Commissioner shall thereafter grant a
3	hearing upon the matter and notify the health insurer in writing of his or her
4	determination concerning the deficiency, penalty, or interest. This is the
5	exclusive remedy of a health insurer with respect to these matters.
6	(b) Any hearing granted by the Commissioner under this section shall be
7	subject to and governed by 3 V.S.A. chapter 25.
8	(c) Any aggrieved health insurer may, within 30 days after a determination
9	by the Commissioner concerning a notice of deficiency, an assessment of
10	penalty or interest, or a claim to refund, appeal that determination to the
11	Washington Superior Court or to the Superior Court for the county in which
12	the health insurer has a place of business. [Repealed.]
13	* * * Regional Venue * * *
14	Sec. 31. 4 V.S.A. § 37 is amended to read:
15	§ 37. VENUE
16	(a) The venue for all actions filed in the superior court Superior Court,
17	whether heard in the civil, criminal, family, environmental, or probate division
18	Civil, Criminal, Family, Environmental, or Probate Division, shall be as
19	provided in law.
20	(b) Notwithstanding any other provision of law, the supreme court
21	Supreme Court may promulgate venue rules, subject to review by the

1	legislative committee on judicial rules under 12 V.S.A. chapter 1 of Title 12,
2	which are consistent with the following policies:
3	(1) Proceedings involving a case shall be heard in the unit in which the
4	case was brought, subject to the following exceptions:
5	(A) when the parties have agreed otherwise;
6	(B) status conferences, minor hearings, or other nonevidentiary
7	proceedings; or
8	(C) when a change in venue is necessary to ensure access to justice
9	for the parties or required for the fair and efficient administration of justice.
10	(2) The electronic filing of cases on a statewide basis should be
11	facilitated, and the court Court is authorized to promulgate rules establishing
12	an electronic case-filing system.
13	(3) The use of technology to ease travel burdens on citizens and the
14	courts should be promoted. For example, venue requirements should be
15	deemed satisfied for some court proceedings when a person, including a judge,
16	makes an appearance via video technology, even if the judge is not physically
17	present in the same location as the person making the appearance.
18	(4) The Supreme Court is authorized to designate a region of no more
19	than four counties in which the venue for specified types of cases in the region
20	shall be the region as a whole irrespective of the county in which the venue

would lie for the case under the governing statute. A designation under this

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- subdivision shall be made by rule and shall be reviewed by the Legislative
- 2 Committee on Judicial Rules pursuant to 12 V.S.A. § 1.
- 3 Sec. 32. REPEAL.
- 4 2011 Acts and Resolves No. 41, Sec. 9 (suspension of video arraignments)
- 5 <u>is repealed.</u>
- 6 Sec. 33. EFFECTIVE DATES
- 7 (a) Secs. 9, 31, 32, and this section shall take effect on passage.
- 8 (b) Secs. 1, 2, and 3 shall take effect on July 1, 2015.
- 9 (c) Secs. 4-8 and 10-30 shall take effect on July 1, 2015 and apply to
- appeals filed on or after that date.